



#### **Summary Sheet**

#### Title

Draft Decision on the proposal by BT to permanently remove the public phone box adjacent to 268 Kimberworth Road S61 1HE

#### **Assistant Director Approving Submission of the Report**

Andy Duncan, Planning Regeneration and Transport (on behalf)

#### **Report Author**

Rachel Overfield, Planning Officer, Planning, Regeneration and Transport

#### Ward(s) Affected

Rotherham West Ward

#### **Executive Summary**

BT has proposed the removal of the public phone box adjacent to 268 Kimberworth Road S61 1HE. A resident has requested the kiosk be removed due to it attracting antisocial behaviour. There have been 5 calls in the past 12 months from the payphone. The nearest alternative public payphone is 660 metres away at Meadow Street. Ofcom guidance on the removal of public phone boxes requires a draft decision is now needed. This will then be consulted on again for a minimum period of one month. After this time the Council will consider all objections received and decide finally whether to consent or object to BT's proposals and the Secretary of State will be notified. Following assessment, and having regard to the consultation carried out, a draft decision to agree with the removal of this phone box is proposed.

#### Recommendations

- 1. That the Council makes a draft decision to consent to the removal of the public phone box adjacent to 268 Kimberworth Road S61 1HE.
- 2. That the First Notification and Schedule is published setting out the Council's draft decision and the Secretary of State is notified.
- 3. The draft decision is consulted on again for a minimum period of one month. After this time the Council will consider all objections received and decide finally whether to consent or object to BT's proposal.

#### **List of Appendices Included**

Appendix 1: Legislative information and procedures Appendix 2: Proposed First Notification and Schedule Appendix 3: Criteria for phone box retention or removal

# **Background Papers**

Ofcom guidance on procedures for the removal of public phone boxes (including required consultation requirements):

http://stakeholders.ofcom.org.uk/binaries/consultations/uso/statement/removals.pdf

**Consideration by any other Council Committee, Scrutiny or Advisory Panel** No

**Council Approval Required**No

**Exempt from the Press and Public**No

# Title: Draft Decision on the proposal by BT to permanently remove the public phone box adjacent to 268 Kimberworth Road S61 1HE

#### 1. Recommendations

- 1. That the Council makes a draft decision to consent to the removal of the public phone box adjacent to 268 Kimberworth Road S61 1HE.
- 2. That the First Notification and Schedule is published setting out the Council's draft decision and the Secretary of State is notified.
- 3. The draft decision is consulted on again for a minimum period of one month. After this time the Council will consider all objections received and decide finally whether to consent or object to BT's proposal.

#### 2. Background

- 2.1 BT has proposed the removal of this public phone box due to low usage. There is an alternative public phone box 660 metres away. Under Ofcom guidance the Council is required to undertake a two stage public consultation on the proposal from BT. After considering any comments made in the consultation process, the Council can then make a final decision on the phone box and either agree with BT removing the phone box or decide that it should remain in active use for public calls. The Secretary of State will be notified of the draft and final decision. (For further information: Legislative information and procedures is given in Appendix 1 and a Proposed First Notification and Schedule is given in Appendix 2).
- 2.2 Should the Council object to the removal of the phone box then BT must retain it in place and continue to maintain it for public calls. Where it is agreed that BT can remove the phone box they will do so unless the kiosk is adopted by an appropriate group (following removal of the phone equipment).
- 2.3 Examining road traffic incident records since 2016 there have been four road traffic incidents recorded, including one fatality. There have been seven casualities in this period in total. This is of concern, removal of the phone box may potentially delay an emmergency response. There are 1,220 properties within a 400m radius of the phone box location where assistance might possibly be requested to contact the emergency services. The kiosk was suggested for closure by a local resident due to it attracting antisocial behaviour. There was one response received in the public consultation supporting its closure and no objections were made.
- 2.4 It is proposed that the Council agree to the removal of the phone box.

#### 3. Options considered and recommended proposal

3.1 Options available are to make a draft decision either to object or agree to the proposal for public phone box removal. No objections were received during the first consultation period on the removal of this phone box. One of the criteria the Council uses in considering requests for phone box removal was triggered. There have been four road traffic incidents recorded including one fatality near the payphone. However, there are a large number of properties nearby where assistance might possibly be requested in order to contact the emergency services. The phone box removal was requested by a resident due to it attracting antisocial behavaiour. Overall, it is therefore recommended that the Council agrees to the removal of this phone box.

#### 4. Consultation

- 4.1 In line with Ofcom guidance the Council has consulted on the proposals by BT. Councillors Jarvis and Jones raised no objection and commented on the lack of demand for the phone kiosk. One response was received was received during the first public consultation supporting the closure of the telephone box. The Council has considered whether to support or object to the proposed public phone box closures based on internally derived criteria (see Appendix 3 for further information):
  - 1. Whether phone boxes are recorded as having had 52 or more calls in 12 months (this is equivalent to one call per week which is considered to be a reasonable level of usage).
  - 2. Whether phone boxes are close to areas where highways injury incidents have been recorded.
  - 3. Whether the subject is a red phone box (typically a "K6" box) located in a Conservation Area.
  - 4. Whether sites are located in areas at high risk of flooding.
  - 5. Whether phone boxes are in areas with a high level of population over 75 years of age, is in an area of below national average home ownership and has fewer than 50 properties within 400 metres.

#### 5. Timetable and Accountability for Implementing this Decision

Ofcom guidance advises on the role of the local planning authority in objecting or consenting to public phone box removal within a time frame of 90 days of the initial notice being received. The 90 day period concludes

on November 19, 2019 The table below sets out the key dates relating to this process.

Receipt of notice from BT	21 August 2019
First consultation	16 September –3 October 2019
Consultation on Draft Decision	11 October – 11 November 2019
Decision by Assistant Director	14 - 15 of November 2019
Deadline for response to BT	November 18 2019

#### 6. Finance and Procurement Implications

6.1 The consultation and associated administration costs of the public phone box removal proposals have been met within existing budgets. Should any inspection identify any safety concerns following phone box removal, then the Council will serve a notice on BT to make good any reinstatement and recover costs.

#### 7. Legal Implications

7.1 The process set out in this report, and which has been followed in respect of this proposed public phone box removal is compliant with the Communications Act 2003 as required, as well as the relevant guidance issued by OFCOM. Further information as to these legislative and procedural requirements is contained in Appendix 1.

#### 8. Human Resource Implications

8.1 No Human Resouce implications were identified.

#### 9. Implications for Children and Young People and Vulnerable Adults

9.1 Not everyone has their own landline or mobile phone and therefore the criteria in paragraph 4.1 has been used to asses this request for removal.

#### 10. Equalities and Human Rights Implications

10.1 An initial screening equality analysis has been completed for a final decision. There may be residents who have limited access to mobile phones and land line connections, particularly those on low incomes and elderly people. The criteria set out in the Communications Act 2003 and the internally derived criteria as set out in paragraph 4.1 have been used to assess phone box removal. The request for the phone box removal has oringinated from the community. The removal of the

phone box may help the community by removing a target of antisocial behaviour.

## 11. Implications for Partners and Other Directorates

11.1 No implications have been identified.

## 12. Risks and Mitigation

12.1 There may be residents who have limited access to mobile phones and land line connections, particularly those on low incomes and elderly people. Limited access to call boxes for emergency purposes could jeopardise a timely response to an emergency situation.

# 13. Accountable Officer(s)

- 13.1 Rachel Overfield, Planning Officer, Planning, Regeneration and Transport
- 13.2 Andy Duncan, Planning Policy Manager, Planning, Regeneration Transport

Approvals obtained on behalf of:-

	Named Officer	Date
Strategic Director of Finance & Customer Services	Richard Young Head of Finance (Regeneration & Environment)	10 October 2019
Assistant Director of Legal Services	Stuart Fletcher Service Manager (Property and Commercial) Legal Services	15 October 2019
Head of Procurement (if appropriate)	Joanne Kirk, Purchase to Pay Manager, Corporate Procurement Service	14 October 2019
Head of Human Resources (if appropriate)	Kathryn Roberts Senior HR Consultant	4 October 2019

#### **Appendix 1: Legislative information and procedures**

- 1. Procedures set out by Ofcom, under the Communications Act 2003, require the Council to organise consultation with local communities about the proposed call box removal. Ofcom guidance on the removal of public phone boxes outlines a number of factors local planning authorities are advised to consider when making a decision over the proposed removal of public telephone boxes. It requires a draft decision to be made by the Council and the Secretary of State to be notified.
- 2. The Relevant Public Body must be satisfied that it acted in accordance with the six community requirements set out in section 4 of the Communications Act 2003 ('the Act'). These are:
  - To promote competition in the provision of electronic communications networks and services, associated services and facilities and the supply of directories:
  - To contribute to the development of the European internal market;
  - To promote the interests of all persons who are citizens of the European Union:
  - Not to favour one form of, or means of, providing electronic communications networks or services i.e. to be technology neutral;
  - To encourage network access and service interoperability for the purpose of securing competition in the electronic communication networks and services markets and the maximum benefit for customers of communications providers; and
  - To encourage compliance with standards necessary for facilitating service interoperability and securing freedom of choice for the customers of communications providers.
- 3. The consultation procedure then requires the Council to consult on this draft decision for one month and subsequently come to a final decision. A Final Notification (of the outcome of the second consultation) is published which details reasons for support or objection to BT's proposals. The Final Notification is to be sent to BT and the Secretary of State for Business, Enterprise and Regulatory Reform within 90 days of the original Council receipt of notification of the proposal for phone service closure from BT. BT cannot proceed to remove any call box that is the subject of objections supported by the Council in the Final Notification known as the "local veto".
- 4. Full information on procedure and legislative requirements is given in Ofcom guidance on procedures for the removal of public call boxes:

http://stakeholders.ofcom.org.uk/binaries/consultations/uso/statement/removals.pdf

#### **Appendix 2: Proposed First Notification and Schedule**

Draft decision supporting the removal of public phone box adjacent to 268 Kimberworth Road S61 1HE

First Notification: Notification under section 49(4) of the Communications Act 2003

Draft decision by Rotherham Metropolitan Borough Council in response to a proposal by British Telecommunications plc for the removal of public call boxes pursuant to Part 2 of the Schedule to a Direction published by Ofcom on 14 March 2006 ('the Direction').

- 1. Rotherham Metropolitan Borough Council in accordance with section 49(4) of the Communications Act 2003 ('the Act'), hereby make the following draft decision in response to a proposal by British Telecommunications plc for the removal of public call boxes pursuant to Part 2 of the Direction.
- 2. The draft decision is set out in the Schedule to this Notification.
- 3. The effect of, and Rotherham Metropolitan Borough Council reasons for making, the draft decision is set out in the Schedule to this Notification.
- 4. Rotherham Metropolitan Borough Council considers that the draft decision complies with the requirements of sections 45 to 50 of the Act, as appropriate and relevant to the proposal.
- 5. In making the draft decision, Rotherham Metropolitan Borough Council has considered and acted in accordance with the six community requirements in section 4 of the Act.
- 6. Representations may be made to Rotherham Metropolitan Borough Council about the draft decision by 5pm 11 November 2019.
- 7. A copy of this Notification has been sent to the Secretary of State in accordance with section 50(1) (b) of the Act.
- 8. The Schedule to this Notification shall form part of this Notification.

Bronwen Knight, Head of Planning & Transport, Planning Regeneration and Transport, Rotherham Metropolitan Borough Council.

# Schedule

Draft decision by Rotherham Metropolitan Borough Council in response to a proposal by British Telecommunications plc for the removal of public call boxes pursuant to Part 2 of the Schedule to a Direction published by Ofcom on 14 March 2006 ('the Direction').

Telephone number	Address	Recommendation	Reasons
01709 560268	Phone box adjacent to 268 Kimberworth Road S61 1HE	Consent	Despite the phone box meeting local criteria developed for assessing phone boxes worthy of retention as it is close to areas where highways injury incidents have been recorded, there has been no community support received in the consultation in favour of its retention. A resident has requested the kiosk be removed due to it attracting antisocial behaviour and one response was received in the public consultation supporting its closure.

# Appendix 3: Criteria for phone box retention or removal

The table below shows locally derived criteria and the criteria previously applied by BT for selecting phone boxes for removal.

Local Criteria	Phone Box Assessment
Whether phone boxes are recorded as	No.
having had 52 or more calls in 12 months	5 calls over 12 months.
(this is equivalent to one call per week	o dano over 12 mentrie.
which is considered to be a reasonable	
level of usage).	
Whether phone boxes are close to areas	Examining road traffic incident
where highways injury incidents have been	records since 2016 there have
recorded.	been four road traffic incidents
1000.000.	recorded, including one fatality.
	There have been seven casualities
	in this period in total
Whether the subject is a red phone box	This is not a red phone box, nor is
(typically a "K6" box) located in a	it in a Conservation Area.
Conservation Area.	
Whether sites are located in areas at high	Flood Maps were checked and the
risk of flooding.	site is not considered to be at risk
3	of flooding
Whether phone boxes are in areas with:	No Phone box is in an area with:
a high level of population over 75 years	1220 properties within 400
of age,	metres.
<ul> <li>is in an area of below national average</li> </ul>	<ul> <li>Home ownership is 55.2 %;</li> </ul>
home ownership and has	which is below the national
<ul> <li>Fewer than 50 properties within 400</li> </ul>	average home ownership level
metres.	of 63.5% (England & Wales).
	<ul> <li>4.4% of population in the area</li> </ul>
	(Lower Layer Super Output
	Area) is over 75 years of age
	this is below the borough
	average of 7.8%.
BT criteria for the removal of payphones	
BT indicated that they do not propose to	Suicide Hot Spot: status
remove any public payphones located in	unknown
suicide hotspots,	<ul> <li>The collision record is as set</li> </ul>
<ul> <li>accident blackspots, or in</li> </ul>	out above.
<ul> <li>areas without any mobile coverage</li> </ul>	<ul> <li>Mobile coverage is available by</li> </ul>
<ul> <li>and BT would not remove payphones</li> </ul>	at least 3 networks
which satisfy all of the following criteria:	<ul> <li>Nearest Payphone 660 metres</li> </ul>
are the only payphone within 800 metres	away
and had at least 120 calls of any type	5 calls from the phone over the
within 12 months, that the local	last 12 months and fewer than
population is not fewer than 500	1,220 properties within a 400
households within 1 kilometre of the	metres of the phone box.
payphone.	